

## Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-11

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAM-01 SAJ-01 NSF-04 SCI-06 NSC-10 HEW-08 DOTE-00

INT-08 HUD-02 DODE-00 CEQ-02 EB-11 IO-14 COME-00

EPA-04 SS-20 FEA-02 DRC-01 /175 W  
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P R 141805Z FEB 74

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 4073

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY OTTAWA

UNCLAS SECTION 1 OF 2 USNATO 0817

E.O. 11652: N/A

TAGS: SENV, NATO

SUBJ: CCMS: FOLLOW-UP--MEETING AT NATO FEBRUARY 19, 1974

REF: (A) USNATO 0383 (NOTAL)

(B) AC/274-D/39, DATED 24 JANUARY 1974 (NOTAL)

(C) AC/274-R/12, DATED 28 JANUARY 1974 (NOTAL)

SUMMARY: AS REPORTED REF A, MEETING OF ALLIED DELEGATION OFFICERS TO CONSIDER CCMS FOLLOW-UP PROCEDURES WILL BE HELD AT NATO FEBRUARY 19. BASIS FOR DISCUSSION WILL BE SECRETARIAT DRAFT PAPER (REF B). MISSION COMMENTS AND FIRST INDICATIONS HERE OF OTHER ALLIED VIEWS SET FORTH BELOW. GUIDANCE REQUESTED. END SUMMARY.

1. IN OUR VIEW, SECRETARIAT PAPER (POUCHED TO DEPT; SEE REF A) PROVIDES BASICALLY ACCEPTABLE TERMS OF REFERENCE FOR CCMS FOLLOW-UP PROCEDURE. HOWEVER, WE WISH DRAW DEPARTMENT'S ATTENTION TO FOLLOWING KEY POINTS:  
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(A) PARA 6 OF PAPER CALLS FOR REVIEW AFTER TWO YEARS ONLY BY CCMS. WE BELIEVE THIS SHOULD BE EXPANDED TO INDICATED THAT THE REVIEW WOULD BE JOINT RESPONSIBILITY OF CCMS CHAIRMAN AND PILOT COUNTRY; CHAIRMAN, IN CONJUNCTION WITH PILOT COUNTRY, WOULD CONVENE

MEETING OF ALLIED EXPERTS PRIOR TO CCMS PLENARY, TO REEXAMINE PARTICULAR PILOT STUDY'S RECOMMENDATIONS AFTER TWO YEARS AND THE CURRENT SITUATION IN THE OVERALL PROBLEM AREA ADDRESSED; AND EXPERTS IN TURN WOULD DEVELOP A REPORT FOR PRESENTATION BY PILOT COUNTRY TO CCMS FOR APPROVAL. REPORT WOULD IDENTIFY RECOMMENDATIONS WHICH HAVE BEEN FULFILLED, OR WHICH HAVE BECOME A MORE APPROPRIATE TASK FOR OTHER BODIES, WEED OUT ANY RECOMMENDATIONS OVERTAKEN BY EVENTS, AND DETERMINE WHAT USEFUL ROLE REMAINS, IF ANY, FOR CCMS IN TERMS OF FOLLOW-UP OR EVEN NEW DEPARTURES IN THE FIELD. INVOLVEMENT OF SECRETARIAT IN THIS WAY, AND AS SUGGESTED PARA 1(B), BELOW, COULD PROVIDE CONTINUITY OF IMPULSE DURING FOLLOW-UP PHASE, REINFORCING THE INITIATIVE OF PILOT COUNTRY WHOSE OWN OFFICIALS ORIGINALLY CONCERNED WITH PILOT STUDY OFTEN MOVE ON TO OTHER BUSINESS IN THE MEANTIME.

(B) PARA 7 PROPOSES THAT THE SECRETARIAT SERVE AS COLLECTION AGENT FOR NATIONAL FOLLOW-UP REPORTS BEING SUBMITTED TO THE PILOT COUNTRY. WE FAVOR THIS IN THE BELIEF THAT THE SECRETARIAT COULD AND INDEED WOULD BE MORE PERSISTENT THAN PILOT COUNTRY AUTHORITIES ARE LIKELY TO BE IN SOLICITING APPROPRIATE REPORTS FROM THE MAXIMUM NUMBER OF ALLIED COUNTRIES. HAVING PERFORMED THIS COLLECTION FUNCTION, THE SECRETARIAT ALSO WOULD BE IN A BETTER POSITION TO PREPARE A MORE USEFUL, CRITICAL COVERING CHAIRMAN'S REPORT WITH RESPECT TO ALLIED FOLLOW-UP EFFORTS FOR TRANSMITTAL TO THE COUNCIL ALONG WITH THE PILOT COUNTRIES' OWN CONSOLIDATED ANNUAL WRAP-UPS.

2. IN SUPPORTING AN ADDITIONAL FOLLOW-UP ROLE FOR THE SECRETARIAT IN 1(A) AND AN ENHANCED SECRETARIAT ROLE AS IN 1(B) ABOVE, WE BELIEVE THAT SECRETARIAT CAPABILITY CAN THUS BE TAPPED TO GOOD ADVANTAGE IN FACILITATING THE FOLLOW-UP PHASE, WITHOUT THIS INCREASING THE CURRENT MINIMAL SECRETARIAT RESPONSIBILITY IN CONDUCT OF ONGOING PILOT STUDIES.

3. OTHER ALLIED POSITIONS, TO EXTENT KNOWN, SO FAR, ARE UNCLASSIFIED

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AS FOLLOWS:

(A) BELGIUM--AT LAST CCMS PLENARY BELGIAN REP (RENSON) CALLED FOR ASSISTANCE OF SECRETARIAT IN EXPEDITING SUBMISSION OF REPORTS BY NATIONAL AUTHORITIES. RENSON ALSO BELIEVES INVOLVEMENT OF SECRETARIAT AT HIGH LEVEL IN FOLLOW-UP PHASE WILL COMPEL ALLIES TO TAKE MORE SERIOUSLY THE COMMITMENTS THEY HAVE MADE IN CCMS AND AGAIN IN NAC ON PILOT STUDY RECOMMENDATIONS.

(B) CANADA--ACCORDING CANADIAN NATO DEL, DETAILED INSTRUCTIONS EXPECTED FROM OTTAWA IN TIME FOR NEXT WEEK'S MEETING, BUT NOT YET RECEIVED HERE. HOWEVER, CANADIAN POSITION OUTLINED AT LAST CCMS PLENARY EMPHASIZED:

(I) MAXIMUM FLEXIBILITY IN DEVELOPMENT OF FOLLOW-UP PROCEDURE ON A CASE-BY-CASE BASIS, WITH THE APPROACH PERHAPS VARYING WITH EACH PILOT STUDY ACCORDING TO THE SITUATION.  
(II) EACH PILOT STUDY FOLLOW-UP EFFORT SHOULD HAVE A CLEARLY STATED TIMETABLE, PREFERABLY NO MORE THAN TWO YEARS, WITH A REVIEW OF THE SITUATION AT THE END OF THIS PERIOD.  
(III) THE FOLLOW-UP PROCEDURES IN EACH CASE SHOULD BE DEVELOPED AS A FEATURE OF THE PILOT STUDY ITSELF, FOR APPROVAL BY CCMS ALONG WITH THE PILOT STUDY RECOMMENDATIONS AS PART OF THE FINAL EPORT.

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(C) FRG--FRG NATO DEL HAS RECEIVED INSTRUCTIONS FROM BONN STRONGLY SUPPORTING FOLLOW-UP IN PRINCIPLE, BUT SEEKING MOST EFFECTIVE PROCEDURE. TO THAT END FRG RECOGNIZES NEED FOR FLEXIBILITY FROM ONE SUBJECT LIKE OIL SPILLS TO ANOTHER LIKE REGIONAL PLANNING; IT FAVORS LIMITING THE DURATION OF FOLLOW-UP INITIALLY TO TWO YEARS AT WHICH TIME AN EXPERT MEETING MIGHT BE CONVENED TO REVIEW THE RECOMMENDATIONS AND A DECISION SHOULD THEN BE TAKEN BY CCMS WHETHER TO PURSUE THE PARTICULAR FOLLOW-UP EFFORT FURTHER. IN FRG VIEW THE ORIGINAL INCENTIVE MAY HAVE EVAPORATED BEYOND THAT TIME.

4. WE BELIEVE FOREGOING ALLIED VIEWS ARE CONSISTENT WITH US INTEREST, AS WE PERCEIVE IT, IN SUSTAINING STRONG FOLLOW-UP EFFORT AS A CENTRAL FEATURE OF CCMS, MAINTAINING MAXIMUM FLEXIBILITY AS TO APPROACH IN INDIVIDUAL PILOT STUDIES, AND TAKING

HARD LOOK AFTER REASONABLE PERIOD HAS ELAPSED TO DETERMINE WHAT  
FURTHER FOLLOW-UP EFFORT IS WARRANTED.

5. MEETING WILL BE ATTENDED MAINLY BY DELEGATION OFFICERS.  
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SO FAR, ONLY ALLIED COUNTRY WHICH WE KNOW WILL HAVE ADDITIONAL  
REPRESENTATIVE FROM CAPITALS IS FRG WHICH IS SENDING MR. BONK OF  
MINISTRY OF TRANSPORT, ALTHOUGH HERE IS A POSSIBILITY CDR.  
RENSON OF BELGIUM MAY ALSO ATTEND. OZDAS IS EXPECTED TO CHAIR  
MEETING.

6. DEPARTMENT GUIDANCE REQUESTED C.O.B. MONDAY, FEBRUARY 18.  
RUMSFELD

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